ATTORNEY GENERAL'S Fax:1-907-258-6872 Dec 4 2008 01:48pm P002/010 1 2 IN THE SUPREME COURT OF THE STATE OF ALASKA 3 In the Matter of the Necessity for the Hospitalization of: 4 WILLIAM BIGLEY, Supreme Court No. S-13116 5 6 Respondent. Case No. 3AN-08-1252 PR 7 **OPPOSITION OF EMERGENCY MOTION TO ENFORCE STAY And** 8 **OPPOSITION TO NON-EMERGENCY MOTION FOR SANCTIONS** 9 The State of Alaska, Alaska Psychiatric Institute ("API"), by and through the 10 Office of the Attorney General, hereby opposes the motions, William S. Bigley 11 (Mr. Bigley) has filed: 12 1. "Emergency Motion to Enforce Stay," demanding the this Court enforce the "stay pending appeal" granted on May 23, 2008, to also include a 13 prohibition against court-ordered administration of anti-psychotic medications 14 granted on November 25, 2008. 15 2. "Non-Emergency Motion for Sanctions," demanding \$65,000 16 in fees awarded to him because API petitioned for court-ordered medications. 17 API respectfully requests the motions be denied. 18 I. FACTUAL BACKGROUND 19 In order to properly frame the issues presented in all of the motions before the court, API submits the following: Mr. Biglev was admitted to API on 20 October 20, 2008, on an ex parte hold pursuant to AS 47.30.700. 21 A petition was filed seeking a thirty day commitment and 22 forced medication on October 20, 2008. 23 A hearing was held on October 21, 2008, whereby Master 24 Lack recommended commitment for up to 30 days, which was approved by Judge 25 Morse on October 24, 2008. 26

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2	• API withdrew its petition for forced medication on October
3	24, 2008.
4	• API re-filed its petition for forced medication on October 27,
5	2008.
6	• On October 27, 2008, Mr. Bigley, through his attorney, filed a
7	motion for summary judgment and a motion to dismiss, to which an addendum was
8	filed on October 30, 2008.
9	• A hearing on the petition for forced medication was scheduled
	for October 29, 2008.
10	• Mr. Bigley, through counsel filed a motion to vacate that
11	hearing on October 28, 2008.
12	• The court held a status conference and held that a hearing
13	would go forward on November 5, 2008, but allowed Mr. Gottstein to file any motions that he deemed appropriate.
14	Summary Judgment and Motion to Vacate were denied after
15	oral arguments in front of Judge Morse, on the first day of hearing at API,
16	November 5, 2008. In the written Motion to Vacate, Mr. Bigley alleged that the
17	October medication petition should be vacated, but offered no legal argument in
18	support of this. Judge Morse denied the Motion to Vacate.
19	• No further pleadings or motions were filed by Mr. Bigley in
20	opposition to the medication petition (3AN 08-1252 PR), due to the stay of May
- 1	19, 2008.
. 21	• On November 17, 2008, API petitioned the Superior Court for
22	a subsequent involuntary commitment of Mr. Bigley for 90 days, as per
23	AS 47.30.740.
24	• On November 21, 2008, Judge Morse heard testimony
25	regarding the 90 day commitment and found Mr. Bigley to need further
26	hospitalization.
	OPPOSITION OF EMERGENCY MOTION TO ENFORCE STAY ITMO: W.B. PAGE 2 OF 9 LD/TO/DERRYL/API/BIGLEY (3AN 08-1252 PR)/OPPENFORCE STAY.DOC

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• On November 25, 2008, Judge Morse granted the courtordered medications petition from the October 27, 2008 petition date, and issued the order granting a stay until December 15, 2008, "or until further order of this Court of the Alaska Supreme Court."¹

• On December 1, 2008, Mr. Bigley filed the Emergency Motion to Enforce Stay and Non-emergency Motion for Sanctions.

• On December 2, 2008, Judge Morse issued an order extending the stay of 3AN -08-1252 PR, until December 17, 2008 or "until further order of this Court or the Alaska Supreme Court," due to the Judge's new knowledge that the Alaska Supreme Court oral argument is not scheduled until December 16, 2008.

II. ARGUMENT

A. By its Own Terms, The May Stay Applies Exclusively to the May Order.

Mr. Bigley seeks to extend the Alaska Supreme Court stay granted in case number 3AN 08-13116 to later proceedings between API and Mr. Bigley. He claims that the May 23, 2008 stay pending appeal ("May stay") precludes the filing of medication petitions for later commitments, and prevents the Superior Court from granting court-ordered medications to Mr. Bigley until after the Alaska Supreme Court decides the appeal.

In its November 25, 2008 order ("November order"), the Superior Court concluded that due to the pending appeal it was necessary to stay the November order until after the Supreme Court oral argument so that the November order does not "effectively moot the Supreme Court's stay of the earlier (but different) order and perhaps the appeal.² Given that the October petition occurred some six months after the May petition, and was predicated upon different factual

Case No. 3AN-08-01252 PR Order dated November 25, 2008, pg. 34.

Case No. 3AN-08-01252 PR Order dated November 25, 2008, pg. 33.

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issues, the May stay should be effective only as to that case, and not for future cases. Clearly, the stay of the November order was intended to allow for this Court to determine these issues after oral arguments by Mr. Bigley and API on December 16, 2008.

The May stay, issued by the Alaska Supreme Court was issued <u>only</u> <u>as to</u> the May 19, 2008 order ("May order") authorizing court-ordered medications by Superior Court Judge Gleason.³ In the May stay, this Court recognized that Mr. Bigley may be released from his commitment, noting the "possibility of mootness is substantial,"⁴ and requested the parties anticipate the issue of mootness in their briefings.⁵

By its own terms the May stay did not address its impact on future medication petitions or emergency administration of medications. Rather, the May stay discussed the high likelihood that Mr. Bigley would be readmitted to API "in the near future and that API staff will again seek a medication order."⁶ This Court recognized the potential for the filing of "future medication petitions in its May stay, and nonetheless declined to extend the stay to cover these potential petitions.

This Court did not preclude API or any concerned party from filing future commitment and medications petitions; instead, the May stay prevented Mr. Bigley from being medicated pursuant to the May order. No other limits were placed on API in the May stay.

Given that—by its own terms—the May stay only applied to the May order, and that the court expressly noted that there may be future petitions for commitment and court ordered medication, and the Court chose not to extend the

Id. Through page 5

⁶ Supreme Court Case No. S-13116, Bigley v. API, Order of May 23, 2008, page 3.

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³ Supreme Court Case No. S-13116, Bigley v. API, Order of May 23, 2008, page 3.

Id. At page 4.

stay to what it saw as probable future petitions, extending the May stay to all future petitions is not supported by the clear language of the statute. The May stay applied only to the May order.

B. If the May Stay Were to Extend to Future Medication Petitions, it Would Require Violation of the Law.

Since May 2008, Mr. Bigley has had multiple police contacts, been jailed over fourteen times, has received emergency medications in jail, has lost his apartment, has a distant relationship with his court-appointed guardian, has lost most of his community supports, and has been at API six times since August 2008.⁷ During the October admission, Mr. Bigley's treating psychiatrist, Dr. Kahnaz Khari, believed that emergency situations may arise, necessitating the need for emergency psychotropic medications.⁸ Under AS 47.30.839(a)(1), API is required to seek court –ordered administration of medication if

there have been, or it appears that there will be, repeated crisis situations as described in AS 47.30.838(a)(1) and the facility wishes to use psychotropic medication in future crisis situations; or

(2) the facility wishes to use psychotropic medication in a non-crisis situation and has reason to believe the patient is incapable of giving informed consent.⁹

As such, API is *required* by statute to file for medications petitions when if either of these situations arise. Both situations arose in connection with Mr. Bigley's October admission, requiring API to file a medications petition under AS 47.30.839. As such, API followed the clear mandate of the law. Extending the May stay to preclude API from filing such petitions would put API into the untenable position of committing Mr. Bigley, a gravely disabled man, and then being unable to provide clinically appropriate treatment and being forced to violate

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Id.

AS 47.30.839(A)(1).

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⁷ Hearing of November 5-17, 2008; Order Case No. 3AN 08-1252 PR, page 1-3.

the law. In essence, if the May stay prospectively invalidates all future medication petitions and orders, then API is effectively unable to treat Mr. Bigley regardless of changed conditions or circumstances, now matter how detrimental to Mr. Bigley.

Mr. Bigley argues that the May stay of the May order on appeal prevents the filing of a later medications petition, but this clearly cannot be a legal consequence of the May stay. This Court did not authorize or expect API staff to ignore due process required by statute, nor did they authorize or expect API to turn Mr. Bigley away at the door, ignoring his needs, and ignoring their duty to protect life.

C. Neither the Petition Nor the Order Should Be Stricken, As Mr. Bigley's Continued Decompensation Necessitated Medication.

Since the May order and stay, Mr. Bigley's mental health status has decreased significantly. As noted in the November order, now, in December 2008, Mr. Bigley is suffering from lack of medical intervention. Mr. Bigley has now been arrested fourteen times since May, and has no place to live.¹⁰ Mr. Bigley has decompensated to such an extent that Superior Court Judge Morse has found in his Order of November 25, 2008, that Mr. Bigley cannot function outside of a structured environment and that there is no less intrusive alternative available.¹¹ The facts leading to Mr. Bigley's admission to API on October 20, 2008, are markedly different than they were in May. Mr. Bigley's condition is such that medically appropriate care at API is required.

Recognizing Mr. Bigley's decline, Judge William Morse ordered medications based on a fact specific inquiry into Mr. Bigley's present condition and deterioration since May. Therefore, both the petition and the November order were appropriate and should not be stricken. The May stayed order does not apply

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¹⁰ Hearing of November 5-17, 2008; Order Case No. 3AN 08-1252 PR, Testimony of Wendi Shackelford, and Steve Young.

Hearing of November 5-17, 2008; Order Case No. 3AN 08-1252 PR.

to future medications petitions or orders and cannot apply under the law as this interpretation would force API to leave Mr. Bigley untreated, regardless of the consequences.

D. The Motion for Sanctions Should Be Denied Because API and Dr. Khari Were Acting In Accordance With the Law.

As discussed above, when a patient has been committed to API and exhibits behaviors classified as an emergency situation under AS 47.30.838, API is *required* to file a petition for the administration of court-ordered medication.¹² Neither Dr. Khari nor API should be sanction for acting in accordance with their duties as medical professionals and obligations under the law. Between the May stay and the October petition, Mr. Bigley's mental health status declined significantly. This required a commitment to API, and when his behaviors presented a threat to his own safety and the safety of others, API/Dr. Khari were *required* to act as mandated by the statute and file a medication petition. Such actions – commanded by the law – should not and cannot be subject to sanctions.

E. The Motion for Sanctions Should Be Denied Because the May Stay Did Not Preclude the Filing of Future Medications Petitions.

In his request for sanctions, Mr. Bigley cites L.A.M. v. State for the proposition that civil contempt, like criminal, requires four basic elements:

(1) the existence of a valid order directing the alleged contemnor to do or refrain from doing something and the court's jurisdiction to enter that order; (2) the contemnor's notice of the order within sufficient time to comply with it;...(3) the contemnor's ability to comply with the order; and (4) the contemnor's willful failure to comply with the order.¹³

Mr. Bigley's analysis of this standard focuses on the issue of willfulness, but ignores what API believes is the key issue at stake: the existence of a valid order directing it to not file future medication petitions. No such order

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¹² See AS 47.30.838(c).

¹³ 547 P.2d 827, 831 (Alaska 1976).

exists. The May stay does not order API or any other party to not file medications petitions in the future. To the contrary: the order recognizes that future medications petitions may be filed based upon subsequent commitments, and yet does *not* forbid API from filing such petitions. It is clear, therefore, that there is no order prohibiting API from filing a medications petition, and, as such, no contempt can be found.

Furthermore, as demonstrated in the facts section of this opposition, Mr. Bigley raised these issues with Superior Court Judge Morse after API had filed the October medications petition. Judge Morse considered the issue, and denied Mr. Bigley's motions, reinforcing the validity of the petition itself and allowing the hearing to proceed on the merits. API therefore acted in accordance with the judgment of a court of law in proceeding with the medication petition. No sanctions can be had on that basis.

Because API acted in accordance with the law and with Judge Morse's decision, and because no order exists that forbids API from filing a medication petition in the future, Mr. Bigley's motion for sanctions against API/Dr. Khari should be denied.

III. CONCLUSION

Mr. Bigley's Emergency Motion to Enforce Stay and Non-Emergency Motion for Sanctions should both be denied. The May stay has not been violated as the May medication was not given. Applying the May stay to the November 25, 2008, order is an overextension of this Court's order. API has not

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	Z	violated the stay, but has adhered to the law. Therefore, API requests the motions
	3	be denied.
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	6	ATTORNEY GENERAL
	7	By: Mittyn wowly
	8	Timothy Twomey
	9	Assistant Attorney General Alaska Bar No. 0505033
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